

# CONFERENCE CONFERENCE

Focus Rooms, Modderfontein, Johannesburg
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The Nedlac Law Reform Process



## The Process:

- Apr 2022 to Oct 2024.
- Final Report Feb 2025.
- The parties: organised labour, organised business and government.
- My brief to facilitate the negotiations at NEDLAC through the establishment of a Labour Law Reform Task Team with representatives from each of these constituencies.
- Each constituency made brief proposals.
- Workplan, and grouping of proposals into 3 main categories which anticipated
  - o easy consensus seeking matters;
  - some contestation with the possibility of consensus; and
  - the contested issues.



- Pursuant to the discussions, further proposals were added along the way.
- During the course of the discussions, the contested issues were parked with the view for further discussion and a trade off between proposals to attempt to reach consensus.
- A WIP report was updated as the discussions progressed, and from time to time matters
  were referred to a technical team for advice or opinions, and at appropriate times,
  proposals were sent to the drafting team to draft proposed amendments, for further
  consideration by the Task Team.

## The Nature of the Proposals

- 4 broad themes:
  - Matters related to the efficiencies of the Labour Court, the Essential Services
     Committee and the CCMA.



- Individual employment law higher paid employees; duplication of processes; the informality of disciplinary processes; the test for procedural fairness and limits of compensation.
- o Measures linked to the economic crisis; resuscitating employment and the sustainability of small businesses.
- o Measures aimed at alleviating the bottlenecks;
- Changes in the labour market and the nature of the work, as well as the increasing growth of unprotected workers.
- Overlapping of themes.



# **4 Amendment Bills**

- Presentation of 4 Amendment Bills
  - Labour Relations Amendment Bill, 2024
  - o Basic Conditions Amendment Bill, 2024
  - Employment Equity Amendment Bill, 2024
  - o National Minimum Wage Amendment Bill, 2024



## **Efficiencies**

#### LC and LAC:

- JPs proposals
- Most proposals accepted, except for institutional separation of the courts and the appointment of a separate JP and DJP for the LC + LAC respectively.

#### **Essential Services Committee**

- The ESC's proposals were aimed at
  - o clarifying its independence from the CCMA + improving the regulation of disputes and promoting the conclusion of minimum services agreements.
- The CCMAs proposals were aimed at clarifying its powers, enforcement mechanisms, in the main.



## **Individual Employment Law**

#### Higher paid employees

- Higher paid employees
  - Linked to overwhelmingly number, length of such disputes and cost to public resources; the impact on CCMA infrastructure and resources and the ability of such employees to negotiate their own terms and conditions.
  - Only a public sector issue or a private sector one?
  - o Definition of higher paid employee?



#### Proposal –

- o Amendments to s 193 of the LRA new s (2A): s 193(1)(a) and (b) are not applicable to higher paid employees.
- Employees earning more than R1,8 million per annum, that is 'total compensation' (to be adjusted annually in line with CPI)
  - no dismissal protection (only limited or capped compensation for unfair OR dismissal and unfair labour practices);
  - reinstatement only for automatically unfair dismissals + for whistleblowers.



#### Qualifying period for new entrants to the labour market

- Government proposed a new section 188(2) providing for a 6 month qualifying period, during which the protections afforded to new employees against unfair dismissal will be limited to claims involving automatically unfair dismissal or unfair discrimination.
- Business 12 month period.
- Government + labour 3 months.



#### <u>Test for procedural fairness in dismissals</u>

- Government proposed
  - o a new section 188(3) to provide for a less formal approach to procedural fairness whether the employee had an **adequate and reasonable** opportunity to respond to the reason for the dismissal (other than OR dismissals);
    - the same approach is adopted in the draft Code of Good Practice on Dismissal - less formalistic and a more balanced opportunity to be heard;
  - o a new section 188(4) to exclude the requirements of a procedure in relation to new employees during the 1<sup>st</sup> 3 months of employment or the probationary period.
- Govt + Business.



#### <u>Limits on compensation</u>

- Amendment to s 194(1) and (4) of the LRA
  - o cap of 12 months to a maximum of the amount prescribed by the Minister in terms of section 208B for dismissals and ULPs [excluding s 186(2)(d)];
  - o new section 208B Minister to publish a notice of setting the amount and then either increasing or decreasing that amount with reference to CPI;
    - indirect consequence that higher paid employees might pursue common law remedies in the High Court or the Labour Court alleviating pressure on the CCMA and BCs.



#### Prevention of duplication of claims

- New section 196 of the LRA which requires an employee to make a choice between unlawful or unfair dismissal claims – to avoid forum shopping and duplication of claims;
  - o given the jurisprudence in McKenzie (SCA), Vorster (SCA); Fedlife (SCA); Buthelezi (LAC) .. and 77(3) of the BCEA.

#### Avoidance of the duplication of procedures

- Amendment to section 188A [and deletion of 118A(3)(b)] to promote the use of inquiries by arbitrators without employee consent;
- Government + Business.



#### Revising the ULP definition

- Government proposed the deletion of sections 186(2)(a) and (c) to exclude disputes relating to
  - o promotion, demotion, probation (excluding disputes about dismissals during or at the end of probation); training or benefits;
  - o a failure to re-employ in terms of any agreement.

#### **Non-standard employment**

• Despite the provisions of sections 198A – D, Labour was of the view that the rise of non-standard employment and the effective decline in employment security and lack of access to statutory benefits rendered this class even more vulnerable (especially with reference to the pandemic).



- Labour proposed
  - o the expansion of the definition of 'employee' ....
- The debates raised various complex issues, including
  - o the need to consult with such workers .... In light of the consultation with those involved in the Arts;
  - o whether benefits during the pandemic could be facilitated through the UIF or another organ and the consequent costs thereof;
  - o the financial costs, including the formula for contributions to the UIF by such workers and their 'employers'.



#### **Small business**

- Definition of 'new business'
  - o in operation for less than 2 years but excludes:
    - a new employer contemplated in s 197(1);
    - a business formed by the division or dissolution of any existing business.
- Amendment to s 32 of the LRA CA regulating terms and conditions of employment will
  not bind a new business that employs less than 50 employees.



#### Extension of Collective Bargaining Rights

- Extension of freedom of association, organisational rights and collective bargaining –
   Schedule 11
  - o for this purpose, the extension of the definition of -
    - employee to include non-standard workers for this purpose (clause 1) and exclusion of independent contractors (clause 2);
    - employer to include the relevant employers (clause 1);
    - any disputes relating to this aspect will be dealt with in terms of the dispute resolution procedures of the LRA.



- This schedule requires consequential amendments to the constitution -
  - of a trade union to deal with the nature of its employee or worker membership;
  - o of an employer's organisation.

#### Extended definition of 'employee' for purposes of sectoral determinations

- The extended definition of 'employee' to allow the Minister to extend the application of sectoral determinations to non-standard workers.
- Amendment to s 3 of the BCEA.



#### **Retrenchments**

- Amendment of section 189A(6) and insertion of (6A) to enable the CCMA, rather than the Minister, to make rules relating to facilitations.
- Amendments to sub-sections (7)(b)(ii) and (8)(ii)(bb) to allow for referrals to the LC after facilitation, without conciliation.
- Amendment of s 189A(13) to allow for challenges to both the procedure and reasons for dismissals after the conclusion of the process.
- Two weeks per annum severance pay or 1?



#### 'On-Call' Workers

- New s 9B of the BCEA to deal with employees who are obliged to hold themselves available for work, but are not guaranteed work by their employer.
- The new section is aimed at achieving certainty for such employees in relation to
  - the guaranteed and maximum hours of work for each period in respect of which the employee must be available;
  - the notice period to the employee to report for work;
- the notice period of any cancellation of work, all which must be reasonable in the circumstances;



aspects of remuneration.

#### Other pertinent matters – not discussed, or discussed peripherally

- <u>Consolidation of the regulation of all workplace discrimination disputes</u> given the split (and duplication of such claims) in the LRA (automatically unfair dismissals) and EEA (discrimination disputes).
- Peripheral discussion about the <u>'backlogs' at the LC</u>, incidental to the proposals made by the JP.

